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COMPLAINT FOR DAMAGES, INJUNCTIVE AND DECLARATORY RELIEF

Plaintiffs CARRIE KIRSHMAN, JEROME PODCZASKI, RONALD FONTENOT, NINA GIOVANNITTI, AND VIRGIL MASCARENHA, bring this action against Defendants for damages, and injunctive and declaratory relief. As grounds, therefore, Plaintiffs allege as follows:

INTRODUCTION

- 1. This case presents one of the many repercussions of the increasing conversion of residential rental units into dedicated short-term rentals in the City of Los Angeles. Property owners and online rental services such as Airbnb, VRBO, and HomeAway profit from the removal of rental units from Los Angeles' housing stock. As a result of this emerging practice, long-term tenants are displaced and left to compete amidst rising rents for the dwindling number of rental units available as long-term tenancies. The termination of long-term tenancies in favor of short-term rentals not only unfairly burdens renters, but where the apartments are covered by the Los Angeles Rent Stabilization Ordinance (LA RSO), the practice is also fraudulent and illegal.
- 2. More than 52 percent of the population of the City of Los Angeles rent their home. Rosalie Ray et al., Impacts of the Widening Divide: Los Angeles at the Forefront of the Rent Burden Crisis 3 (UCLA Luskin School of Public Affairs 2014). With rents skyrocketing to historic rates, on average, tenants in the City of Los Angeles are forced to devote a larger portion of their income to rent than any other city in the country. *Id.* at 8. Los Angeles' low vacancy rates drive the increasingly onerous rent burden on the city's residents. "[V]acancy rates are very low, and that gives landlords a lot of pricing power so they can push rents, and they have to the point where they're beyond record levels." Ben Bergman & Chris Keller, High Rent, Few Options, http://projects.scpr.org/longreads/high-rent-low-options/.
- 3. In an effort to ease the effects of scarce and costly housing stock on the city's residents, Los Angeles enacted its Rent Stabilization Ordinance (LA RSO). Los Angeles Municipal Code (LAMC) § 151.00 et seq. It was passed in 1978 to address "a shortage of decent, safe and sanitary housing in the City of Los Angeles resulting in a critically low vacancy factor." LAMC § 151.01. The LA RSO ensures affordable rents for long-term tenants by regulating allowable rent increases. LAMC § 151.04. In order to preserve those tenancies and ensure long-

term tenants the benefit of its regulation, the LA RSO also provides eviction controls by limiting the reasons for which tenancies may be terminated to those enumerated within the ordinance. LAMC § 151.09.A. Pursuant to California's Ellis Act, California Gov't Code § 7060 *et seq.*, one of the enumerated reasons for which a subject tenancy may be terminated is the landlord's complete withdrawal of an apartment building from the rental market. LAMC § 151.09.A.10.

- 4. Rising rental costs, however, create a tempting profit incentive for landlords to illegally circumvent the LA RSO tenant protections. Conversion to short-term rentals presents the perfect opportunity to do exactly that. By terminating long-term tenancies and dedicating rental units to short-term stays, landlords evade the city's rent control regulations and unfairly cash in on higher nightly rates.
- 5. The Los Angeles Alliance for a New Economy, LAANE, a local public policy and advocacy organization, published a study earlier this year describing the impact of short-term rentals on the Los Angeles rental market. Roy Samaan, Airbnb, Rising Rent, and the Housing Crisis in Los Angeles (LAANE 2015). LAANE identified 11,401 units in Los Angeles which are offered as short-term rentals on Airbnb, 64% of which were rented as "whole units." *Id.* at 8. This means that no long-term tenant resides there. LAANE asserts that the "7,316 units taken off the rental market by Airbnb is equivalent to seven years' of affordable housing construction in Los Angeles." *Id.* at 3.
- 6. While the reduction in housing stock detrimentally affects Los Angeles' tenants generally, it has a particularly devastating effect on those residing in rent controlled apartments. The LAANE study describes the effects of short-term rentals on rent controlled apartments. One example was of an apartment in Venice Beach, California which when offered as a whole unit, maintains "an occupancy rate of 93 percent indicating this rent controlled unit is a near-constantly occupied hotel." *Id.* at 10. In this way, a rental unit intended to preserve affordable housing for the city's long-term tenants is instead dedicated to transitory tourist housing needs as an unregulated hotel.
- 7. Carrie Kirschman, Jerome Podczaski, Ron Fontenot, Nina Giovannitti and Virgil Mascarenhas (collectively, "Plaintiffs") are Los Angeles residents who once enjoyed the security

of long-term rent controlled tenancies in a four-unit apartment building in the Fairfax District (the "Apartments"). Despite the area's rising rates, their rents remained stable and as affordable as when they first entered the units, allowing them to maintain their homes.

- 8. In November 2012, Carol Alsman ("Alsman") and LSJB Investments, LLC d/b/a St. John Associates, Inc. ("LSJB"), (collectively, the "Landlords") became joint owners of those Apartments. On December 3, 2013, Landlords filed a Notice of Intent to Withdraw Units from Rental Housing with the Los Angeles Housing and Community Investment Department ("HCID"). In a sworn statement, Landlords asserted that the Apartments were being permanently withdrawn from rental housing. Landlords terminated each of Plaintiffs' tenancies by April 2014, and Plaintiffs were forced to abandon their homes.
- 9. Despite Landlords' representations that the Apartments were to be withdrawn from the market, within months, Landlords partnered with Airbnb, Inc. and Airbinb Payments, Inc. (collectively, "Airbnb") to offer the units for rent as short-term rentals. Landlords and short-term rental platforms, including Airbnb, have fraudulently circumvented the LA RSO by illegally converting rent controlled housing in the City of Los Angeles into de-facto hotels.
- 10. Landlords entered into a written agreement with Airbnb (collectively with Landlords, "Defendants") pursuant to the Airbnb website's Terms of Service. Through its extensive offering of both online and real world services, as well as its oversight and control over the property's rental, Airbnb actively partnered with Landlords to re-rent the Apartments following the Apartments' ostensible withdrawal from the rental market. Together, Defendants profited, and continue to profit, from the Landlords' illegal rental of the fraudulently withdrawn units.
- 11. Airbnb also independently demands, collects and retains illegal rents in excess of those permitted under the LA RSO.

JURISDICTION AND VENUE

12. Jurisdiction is proper in this Court, with respect to each cause of action, under the California Constitution, Article VI, § 10, Los Angeles Municipal Code § 151.25.A, and the California Unfair Competition Law ("UCL"), Business and Professions Code § 17202 and 17203.

- 13. The Court has jurisdiction over Defendants because they each conduct business within the state of California.
- 14. Venue is proper in this Court pursuant to Code of Civil Procedure § 395.5. Landlords entered into residential lease agreements with Plaintiffs in Los Angeles County and those contracts were to be performed in Los Angeles County.
- 15. Venue is also proper in this Court pursuant to Code of Civil Procedure § 393 because Plaintiffs' cause of action against Airbnb arose in the County of Los Angeles.

THE PARTIES

- 16. Plaintiffs Carrie Kirshman, Ron Fontenot, Jerome Podczaski, Nina Giovannitti and Virgil Mascarenhas were Landlords' tenants at a multi-unit residential property in the Fairfax District of Los Angeles, California. Each of Plaintiffs' tenancies were, at all relevant times described herein, subject to the LA RSO and terminated pursuant to Landlords' noticed removal of the Apartments from the rental market.
- 17. LSJB Investments, LLC d/b/a St. John Associates, Inc. is a limited liability corporation incorporated in the State of California and registered with the California Secretary of State as conducting business in the state. At all relevant times described herein through the present, LSJB was the owner of the Apartments at issue in the instant suit, and leased said property to Plaintiffs as tenants.
- 18. Carol Alsman is an individual conducting business in the State of California, and at all relevant times described herein through the present, Alsman was the owner of the Apartments at issue in the instant suit and leased said property to Plaintiffs as tenants.
- 19. Airbnb is a corporation incorporated in the State of Delaware and registered with the California Secretary of State as conducting business in California. At all relevant times described herein through the present, Airbnb partnered with Landlords in a joint venture to offer the Apartments for rent after the withdrawal of the units from the market and charged rent in excess of that permitted under the LARSO.
 - 20. Plaintiffs are ignorant of the true names of Defendants Does 1 through 10,

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inclusive, sued herein pursuant to Code of Civil Procedure § 474.

FACTUAL BACKGROUND

Defendants' Termination of Plaintiffs' Tenancies

- 21. Plaintiffs are former residents of a four-unit residential apartment building in the City of Los Angeles' Fairfax District. Constructed in 1928, the property, and each of Plaintiffs' tenancies, are subject to the rent control and eviction regulations of the LA RSO.
- 22. Plaintiffs Carrie Kirshman and Ron Fontenot began their tenancy as roommates in one unit of the Apartments in April 1992. A second unit was leased by Nina Giovannitti and Virgil Mascarenhas beginning in September 2002. Jerome Padczaski leased a third unit in 2007.
- 23. Alsman purchased the Apartments in 2005. LSJB became joint owner of the Apartments with Alsman in November 2012.
- 24. On December 3, 2013, Landlords filed with the HCID a Notice of Intent to Withdraw Units from Rental Housing Use, attesting under penalty of perjury that all accommodations in the Apartments were being withdrawn from rent or lease.
- 25. That same day, Landlords issued each Plaintiff a written Notice to Vacate, based on their representation to Plaintiffs that the Apartments were to be withdrawn from the rental market.
- 26. In March 2014, as provided for by the LA RSO, Plaintiffs provided written notice to Landlords of their interest in renewing their tenancy should the Apartments be offered for rent in the future.
- 27. Pursuant to Landlords' December 2013 Notice, and in reliance on Landlords' representation that the Apartments would be removed from the rental market, Plaintiffs had each vacated their long-term homes by April 2014.
- 28. At the time Defendants terminated the tenancy of Plaintiffs, Carrie Kirshman and Ron Fontenot, shared a rent of \$1,600 a month, Plaintiffs Nina Giovannitti and Virgil Mascarenhas shared a monthly rent of \$1,926.93, and Plaintiff Jerome Podczaski paid Defendants \$2,600 in rent per month.
 - 29. Plaintiffs sought, but were unable to attain, comparable housing at similar rents

within the vicinity of the Apartments. Plaintiffs each subsequently undertook tenancies in less desirable areas at increased costs for smaller accommodations.

Joint Venture Between Landlords and Airbnb

- 30. By or about May 2014, within weeks of the termination of Plaintiffs' tenancies, Landlords partnered with Airbnb, pursuant to its website's Terms of Service, to offer the units to the general public for short-term rental. Defendants have pooled their skills, knowledge and resources to jointly offer the Apartments for rent since Landlords' ostensible removal of the units from the rental market.
- 31. Under the terms of that agreement, Airbnb provides a plethora of services to "hosts," those offering property for rent through the Airbnb website. The Airbnb Terms of Service allocate costs and risks and describe the profits shared between the hosts and Airbnb. In support of their shared efforts to rent the Apartments and increase their shared profits, Airbnb encourages, markets, oversees, regulates and mediates Landlords' rental of the Apartment to short-term renters through the Airbnb website.
- 32. Under the Terms of Service, upon Landlords' offering the Apartments on the Airbnb website, Airbnb became Landlords' agent demanding, accepting and retaining rent from short-term renters. Airbnb's Terms of Service prohibit any attempt either by Landlords or short-term renters to rent the Apartments directly between themselves or otherwise attempt to avoid Airbnb's sharing in profits from the rental. Without Airbnb's participation, Defendants could not have circumvented the LA RSO.
- 33. Airbnb offers its hosts detailed instructions on how to effectively present and manage offered accommodations to successfully garner bookings through the Airbnb website. For example, the "Hosting Standards" posted on Airbnb's website outline instructions for how to describe and present the offered accommodations on the website, how to respond to potential renters' inquiries and booking requests, how to maintain the posts' calendar, how to maintain the accommodations, and what services and amenities hosts are expected to provide in order to meet Airbnb's standards. Airbnb, at its own expense, also contracts professional photography services to photograph rental properties and best showcase the offered apartments.

- 34. Airbnb oversees, administers, mediates and enforces the rental relationship between the property owner and short-term renters. Renters, for example, may appeal directly to Airbnb for reimbursement of rent paid for the rental should the offered apartments fail to adhere to the posted description. Through its "US\$1M Guarantee," Airbnb agrees to repair damage to the rental property. Airbnb may, at its own discretion, supersede a host's policy, cancel a short-term renters' booking and determine whether or not to reimburse any rent it collected on behalf of hosts. Airbnb mediates disputes between hosts and short-term renters through its "Resolution Center" services and determines each parties' rights under their shared agreement. Airbnb administers any security deposits demanded by Landlords, determining to which party the funds will be disbursed.
- 35. Airbnb also oversees and manages the rental property and guests. For example, through its "Neighbor Hotline," neighbors to the offered accommodations may contact Airbnb directly with any complaints regarding the short-term renters' conduct at the offered accommodations. If advised of disturbing behavior, excessive noise or damage to the property, Airbnb claims that it will itself contact the short-term renters and may terminate the rental immediately without consulting the host.
- 36. As hosts on Airbnb, Landlords had available to them all of Airbnb's support, infrastructure, intervention, investment and participation in undertaking their joint venture into the hotel business.
- 37. Defendants now offer the Apartments for rent through Airbnb's website.

 Defendants, including Airbnb, have failed to offer any Plaintiff the opportunity to renew their tenancy since offering the Apartments for rent as of approximately May 2014 as required under the LA RSO.
- 38. Since offering the Apartments for rent as of approximately May 2014, Defendants continuously demand, accept and retain rents which far exceed those permissibly imposed under the LA RSO. At the time Plaintiffs' tenancies were terminated, their monthly rent ranged from \$1600 to \$2600 a month or approximately \$53 to \$87 a night. Defendants' current typical rental rate for each rental unit is approximately \$500 a night, representing a monthly rent of \$15,000.

The Los Angeles Rent Stabilization Ordinance (LA RSO)

- 39. The LA RSO prohibits an action by a landlord to recover possession of a rental unit, except for those reasons permitted under its regulation. LAMC § 151.09.A. One of the 14 enumerated bases for which a landlord may recover possession of a rental unit is if the "landlord seeks in good faith to recover possession of the rental unit [...] to remove the rental unit permanently from rental housing use." LAMC § 151.09.A.10.
- 40. The LA RSO regulates the withdrawal of subject rental units from the market in compliance with the Ellis Act. Cal Gov't Code § 7060 et seq. To facilitate its oversight, the LA RSO requires a landlord who intends to withdraw a rental unit from rental housing use to notify the HCID in writing no later than 120 days before the withdrawal of the unit. LAMC §§ 151.23.A-B. Within five days of providing notice to the HCID, the landlord must, inter alia, provide notice to the tenant in writing that HCID has been notified. LAMC § 151.23.C.
- 41. To avoid rental units being withdrawn merely as a pretext to avoid the rent and eviction control provisions, the LA RSO also regulates the return of withdrawn units to the market. A landlord may not offer a rental unit that was the subject of a Notice of Intent to Withdraw for lease or rent without first providing 30 days' notice to the HCID. LAMC § 151.24.
- 42. A landlord that offers a withdrawn unit for rent or lease within two years of its withdrawal is liable for actual and exemplary damages to the displaced tenants. LAMC § 151.25.A.
- 43. Upon offering a withdrawn unit for rent or lease within two years from its withdrawal, the LA RSO requires the landlord first offer the unit to the previously displaced tenant. LAMC § 151.27.A. In order to receive a first offer, the tenant must have advised the landlord in writing within 30 days of displacement of his or her desire to renew the tenancy and provide the landlord with an address to which that offer is to be directed. *Id*.
- 44. A landlord is liable to any tenant displaced by the landlord's withdrawal of a rental unit, for failure to offer to re-rent the withdrawn unit to that tenant. LAMC § 151.27.B.
- 45. To preclude the profiting from a pretextual withdrawal of rent controlled units from the market, the LA RSO further requires any withdrawn unit which is returned to the market

within five years of its withdrawal to be offered for rent at the lawful rent amount in effect at the time the rental unit was withdrawn, plus permitted annual adjustments. LAMC § 151.26. Pursuant to LA RSO § 151.10.A, any entity "who demands, accepts or retains any payment of rent in excess of the maximum rent [in violation of the LARSO] shall be liable in a civil action to the person from whom such payment is demanded, accepted or retained."

FIRST CAUSE OF ACTION WRONGFUL EVICTION OF TENANTS IN VIOLATION OF THE LOS ANGELES RENT STABILIZATION ORDINANCE (LAMC § 151.00 ET SEQ.) BY ALL PLAINTIFFS AGAINST ALL DEFENDANTS:

- 46. Plaintiffs hereby incorporate paragraphs 1 through 45 above as though fully set forth herein.
- 47. On December 3, 2013, Landlords filed a Notice of Intent to Withdraw Units from Rental Housing with the HCID. By April 2014, Landlords terminated Plaintiffs' tenancies at the Apartments pursuant to that notice.
- 48. Landlords' intentional misrepresentation to HCID and Plaintiffs of Landlords' intent to withdraw the Apartments from the rental market was intended to cause injury to Plaintiffs in willful and conscious disregard of Plaintiffs' rights. Landlords' despicable conduct subjected Plaintiffs to cruel and unjust hardship including, but not limited to, depriving Plaintiffs of their legal rights and property.
- 49. Within two years of withdrawing the Apartments from the rental market,

 Defendants offered the Apartments for rent or lease at rates well above those permitted under the

 LA RSO; the rents in effect at the time of their withdrawal plus annual allowed adjustments.
- 50. Landlords failed to provide notice to the HCID of their intent to re-rent the withdrawn rental units.
- 51. Landlords failed to offer Plaintiffs the opportunity to renew their tenancies in their respective previously withdrawn rental units before offering those withdrawn units for rent to the general public.

- 52. As Landlords' partner in a joint venture, Airbnb is likewise liable for Landlords' offering of the Apartments for unlawful rents and failure to offer Plaintiffs the opportunity to renew their tenancies.
- 53. Defendants' deliberate failure to offer to renew Plaintiffs' tenancies was intended to cause Plaintiffs' injury in willful and conscious disregard of Plaintiffs' rights. Defendants' despicable conduct subjected Plaintiffs to cruel and unjust hardship including, but not limited to, depriving Plaintiffs of their legal rights and property.
- 54. As a result of Defendants' failure to comply with their obligations under the LA RSO upon their offering of the Apartments for rent and/or lease almost immediately after their ostensible withdrawal, Plaintiffs suffered damages, among others, stemming from being displaced from their long-term residences, the wrongful termination of their tenancies and the denial of their re-rental rights. Plaintiffs each suffered actual damages and are entitled to exemplary and punitive damages as well.
- 55. Defendants illegally profited from the Landlords' pretextual withdrawal of the rental units and deliberate wrongful eviction of Plaintiffs. Defendants' immediately conversion of the Apartments to short-term rental use and illegal demands for excessive rent evince Landlords' purported intention to withdraw the units to be deliberately fraudulent and Landlords' termination of Plaintiffs' tenancy to be a mere pretext in an attempt to circumvent the LA RSO's provisions. Plaintiffs, therefore, seek equitable injunctive relief requiring Landlords offer to Plaintiffs the opportunity to renew their wrongfully terminated tenancies to avoid Defendants further profiting from their attempted illegal circumvention of the LA RSO's regulation as well as punitive damages.

SECOND CAUSE OF ACTION INTENTIONAL MISREPRESENTATION BY ALL PLAINTIFFS AGAINST LANDLORDS:

- 56. Plaintiffs hereby incorporate Paragraphs 1 through 55 above as though fully set forth herein.
- 57. Landlords knowingly, intentionally and deliberately misrepresented to Plaintiffs and HCID that Landlords' intention was to permanently withdraw the Apartments from the rental

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COMPLAINT FOR DAMAGES, INJUNCTIVE AND DECLARATORY RELIEF